

**MILLCREEK, UTAH**  
**ORDINANCE NO. 23-17**

**AN ORDINANCE APPROVING A MONETARY CONTRIBUTION OF UP TO \$2,500  
TO THE FRIENDS OF MILLCREEK SENIOR CENTER**

**WHEREAS**, the Millcreek Council (“Council”) met in a regular session on April 24, 2023, to consider, among other things approving a monetary contribution of up to \$2,500 to the Friends of Millcreek Senior Center (the “Appropriation”); and

**WHEREAS**, Utah Code Ann. § 10-8-2 requires, among other things, a study to support a monetary donation; and

**WHEREAS**, on or about March 21, 2023, a study ("Study") was completed by Bonneville Research, setting forth an analysis and demonstrating the purpose for the appropriation up to \$2,500 to the Friends of Millcreek Senior Center. A copy of the Study is attached to this Ordinance; and

**WHEREAS**, on April 5, 2023, the study was made available in Millcreek for review by interested parties; and

**WHEREAS**, on April 5, 2023, notice of a public hearing was posted in at least three conspicuous places within Millcreek and on the Utah Public Notice Website created in Section 63A-12; and

**WHEREAS**, on April 24, 2023, the Council held the requisite public hearing to receive public comments concerning the Appropriation; and

**WHEREAS**, all interested persons in attendance at the public hearing were given the opportunity to be heard, and written comments were solicited; and

**WHEREAS**, the Council finds that based on the Study and comments at the public hearing, the Appropriation will be used to enhance the safety, health, prosperity, moral wellbeing, peace, order, comfort, and convenience of the inhabitants of Millcreek; and

**WHEREAS**, the Council finds that the Appropriation is necessary and appropriate to accomplish the reasonable goals and objectives of Millcreek. Such goals and objectives include, but are not limited to, economic development, job creation, and job preservation; and

**WHEREAS**, the Council finds that the net value received for the monetary contribution is equivalent and includes certain intangible benefits to Millcreek, including, but not limited to, prosperity, moral well-being, comfort, and convenience to the inhabitants of Millcreek and economic development, job creation, and job preservation in Millcreek; and

**WHEREAS**, the Council finds that it has satisfied all the requirements of Utah Code Ann. § 10-8-2 to make the Appropriation.

**NOW, THEREFORE, BE IT ORDAINED** that the Council hereby approves a monetary contribution of up to \$2,500 to the Friends of Millcreek Senior Center.

This Ordinance assigned Ordinance No. 23-17, shall take effect as soon as it shall be published or posted as required by law, deposited, and recorded in the office of the City Recorder, and accepted as required herein.

**PASSED AND APPROVED** this 24<sup>th</sup> day of April, 2023.

**MILLCREEK**

By: \_\_\_\_\_  
**Jeff Silvestrini, Mayor**

**ATTEST:**

\_\_\_\_\_  
**Elyse Sullivan, City Recorder**

Roll Call Vote:

Silvestrini	Yes	No
DeSirant	Yes	No
Jackson	Yes	No
Catten	Yes	No
Uipi	Yes	No

**CERTIFICATE OF POSTING**

I, the duly appointed recorder for Millcreek, hereby certify that:  
ORDINANCE 23-17: AN ORDINANCE APPROVING A MONETARY CONTRIBUTION OF UP TO \$2,500 TO THE FRIENDS OF MILLCREEK SENIOR CENTER was passed and adopted this 24<sup>th</sup> day of April, 2023 and certifies that copies of the foregoing Ordinance 23-17 were posted in the following locations within the municipality this \_\_\_\_ day of April, 2023.

1. Millcreek City Hall, 3330 S. 1300 E., Millcreek, UT 84106
2. Millcreek Community Center, 2266 E. Evergreen Ave., Millcreek, UT 84109
3. Holladay Lions Recreation Center, 1661 E. Murray Holladay Rd., Millcreek, UT 84117

\_\_\_\_\_  
Elyse Sullivan, City Recorder



# Bonneville Research

March 21, 2023

## **Introduction:**

This analysis intends to provide Millcreek, a Utah Municipality, and the Millcreek City Council with the information required by the Utah Code Section 10-8-2 Appropriations - Acquisition and disposal of property -- Corporate purpose -- Procedure.

## **Reason for the Study:**

Utah Code § 10-8-2 and case law require a more rigorous review and approval process before the City can provide grants to nonprofit organizations. The process requires that the City completes a Study before awarding the grants.

## **Key Elements of the Study:**

The following factors are considered in making the Study:

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1. Completion of a study that addresses the following:
  - a. The benefit the City will receive—tangible or intangible—in return for appropriated funds.
  - b. An analysis of how the appropriation will enhance Millcreek residents' safety, health, prosperity, moral well-being, peace, order, comfort, or convenience.
  - c. Whether the appropriation is necessary and appropriate to accomplish any of the goals and objectives of the City, such as:
    - i. Removing blight or underdeveloped properties;
    - ii. Increasing the City's tax base;
    - iii. Creating jobs;
    - iv. Retaining jobs, and
    - v. Any other identified public purpose that the appropriation might serve.
  - d. Completion of a financial analysis showing projected financial returns to the City, if any, and the period over which the City will recoup the appropriation amount.
2. A finding by the Council that the development will promote the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of the Millcreek residents shall be adopted by Resolution, citing the Study as evidence to support that finding.
3. The final appropriation shall be completed following the processes outlined in Utah Code Ann. § 10-8-2:

- a. If the appropriation is made as an amendment to the current year's fiscal budget, then the appropriation shall be approved according to the process outlined in Utah Code Ann. § 10-8-2(3)(d).
- b. If the appropriation is made as part of a future fiscal year budget, then the appropriation shall be approved during the regular annual budget process.

**Millcreek Agreement** – Millcreek proposes to make the following monetary appropriation for the Fiscal Year 2022/2023:

- Friends of Millcreek Senior Center - \$2,500

**ANALYSIS:**

Chapter 2.39.010 of the “Millcreek Municipal Code” states that:

It is the purpose of the City Council to provide for the encouragement of volunteer services and programs within the City. The City Council recognizes that volunteers are essential to the City government's productivity, efficiency, and cost-effectiveness. Therefore, effective management of volunteer programs is a matter of significant importance.

Chapter 2.04.130 of the “Millcreek Municipal Code” further states that:

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- A. The (City) Council may establish additional committees as it deems appropriate. It may convene committee meetings for Study, discussion, investigation, formal hearings or inquiries, workshops, training, or presentations by or responses from citizens or other interested persons or groups.
- B. No official action may be taken in committee meetings other than adopting non-binding recommendations to the Council.

The Friends of Millcreek Senior Center is a 501 (c) (3) Utah Nonprofit organization, and the purpose is to support the services and events for senior citizens at the Millcreek Senior Center, a Salt Lake County Operated facility.

Millcreek City has donated in the past and helped us support the following:

- New classes with art and craft materials until those classes could get on the County budget.
- We acquired a portable stage for musical performances and supported monthly presentations of local groups at lunch.
- The Friends are active in helping make the senior center a good place to learn and socialize.
- We provide monthly decorations for the Senior area in addition to sponsoring Birthday Tuesday; on the first Tuesday of the month, we purchase and serve birthday cake to everyone in the center in honor of those having birthdays that month. We include a free meal ticket for those who have a birthday during that month.

- Our twice-yearly Boutique Sales provide an outlet for local artisans and a place for locals to shop for gifts and treasures.
- We had a successful trip for members to the Thanksgiving Point Tulip Festival, for which we provided transportation, an entry fee, and lunch. Part of our request will support a trip this year.

The pandemic and revisions of County operating procedures have affected our fund-raising efforts. We have held a Spring and Fall Boutique for about nine years but could not have our Fall Boutique sale last year due to those changes. We have come to an understanding with the County and have permission to have a Spring Boutique in April with 35 vendors. However, we need to overcome the break with shoppers and devote more to advertising the event to get sufficient shoppers (which keeps the vendors willing to support us). Part of our request will go to that end.

The Senior Center has restarted monthly field trips and we look forward to covering entry fees for those trips, and part of our request will support those activities.

**CONCLUSION AND REQUIRED FINDINGS:**

The municipality of Millcreek's purpose for the above-listed appropriation will be to seek presentations by or responses from citizens or other interested persons or groups regarding the Friends of Millcreek Senior Center and thereby supporting Millcreek City's efforts to enhance the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of the inhabitants of the municipality. The appropriation is necessary and appropriate to accomplish Millcreek, a Utah Municipal Corporation's reasonable goals and objectives in economic development, job creation, affordable housing, blight elimination, job preservation, and preservation of historic structures and property, and any other public purpose.

## **GENERAL LIMITING CONDITIONS**

Every reasonable effort was made to ensure that the data in this Study reflect accurate and timely information and is believed to be reliable.

- *The Study is based on estimates, assumptions, and other information developed by Bonneville Research from its independent research effort, general knowledge of the region, primary data sources including Millcreek, the Utah State Tax Commission, and the Utah State Auditor's Office, and consultations with the Client's representatives.*
- *No responsibility is assumed for inaccuracies in reporting by the Client, its agents, or any other data sources used in preparing or presenting this Study. This report is based on information collected during March of 2023, and Bonneville Research has not updated its research since this date. Bonneville Research makes no warranty that any of the projected values or results contained in this Study will be achieved. This report is not to be used for any public or private offering of securities or other similar purposes. This Study is qualified and should be considered considering these limitations, conditions, and considerations.*

## **Robert L. Springmeyer**

Robert Springmeyer, the Principal of Bonneville Research, performed this 10-8-2 Appropriations Study.

Mr. Springmeyer is actively involved in the redevelopment and other economic impact projects. He has provided independent financial and redevelopment analysis for numerous urban renewal agencies within the State and completed "Fair Value Analyses" for Holladay and South Salt Lake Cities. Mr. Springmeyer is the Chairman of Bonneville Research. He has directed the Economic Analysis/Tax Studies completed for the Downtown Alliance, the Utah State Tax Review Commission, Salt Lake County, Brigham City, Salt Lake, Sandy, Bountiful, and South Jordan Cities, including the Urban Renewal Agencies of Salt Lake, Taylorsville, Holladay, South Salt Lake, Draper, West Jordan, Ogden, South Jordan, Sandy, and Murray. He is educated in Political Science, Economics, and Business Management and has consulted with local governments for over 40 years. He has been listed in Who's Who in Finance and Who's Who in the West.